# Message Text

#### CONFIDENTIAL

PAGE 01 BUCHAR 04516 01 OF 02 291134Z ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 INR-10 L-03 ACDA-12 PA-01 SS-15 SP-02 TRSE-00 EB-08 COME-00 FRB-03 /072 W

-----088088 291225Z /43

O R 291006Z JUN 78 ZFF RUEHC RUFHNA

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC IMMEDIATE 0327

INFO AMEMBASY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY MUNICH

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY BRUSSELS

USMISSION USNATO IMMEDIATE

AMEMBASSY SOFIA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

CONFIDENTIAL SECTION 1 OF 2 BUCHAREST 4516

USEEC

E.O. 11652: GDS

TAGS: ETRD ECIN RO XH COMECON EEWT

SUBJECT: THE VOTING CHANGE ISSUE AT THE COMECON SUMMIT IN

BUCHAREST: INTERIM REPORT

REF: (A) USNATO 6446, (B) WARSAW 5425, (C) BUCHAREST 4352

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BUCHAR 04516 01 OF 02 291134Z

1. SUMMARY. IF COMECON MAJORITY VOTING COMES UP AT JUNE 29 ECONADS, AND IF DEPARTMENT PERCEIVES NO OBJECTIONS, USNATO MAY ALSO WISH TO DRAW ON FOLLOWING FROM RECENT BUCHAREST DISCUSSIONS: HIGH-LEVEL ROMANIAN SOURCES POINT TO LONG HISTORY OF QUESTION IN CEMA, CALL TANJUG REPORT "INFLATED," DO NOT EXPECT ACTION "THIS YEAR, IN THIS PLACE;" AND GERMAN SOURCE SPECULATES WHOLE AFFAIR IS

ROMANIAN-INSPIRED STIFFENING FOR OTHERS AND SMOKESCREEN ON DISCUSSION OF CRUCIAL ISSUES LIKE EC-CMEA ARRANGEMENTS. THIS HAS SOME PLAUSIBILITY: MFA NO. 2 NOTED EC-CMEA ARRANGEMENTS IN SAME BREATH WITH SATISFACTION OVER GIEREK'S STATEMENT (IN KADAR'S PRESENCE) DISAVOWING NEED FOR BASIC VOTING CHANGES. END SUMMARY.

- 2. FURTHER INFO CONCERNING VOTING RULES AT COMECON SUMMIT DEVELOPED DURING ASSISTANT SECRETARY VEST'S JUNE 24-28 VISIT TO BUCHAREST MAY BE USEFUL BACKGROUND FOR ECONADS IF SOURCES ARE PROTECTED AND IF DEPARTMENT PERCEIVES NO OBJECTION.
- 3. IN VEST'S JUNE 28 MEETING WITH FOREIGN MINISTER ANDREI, LATTER SAID THERE IS SOMETHING TO RUMORS ABOUT CHANGES IN COMECON VOTING PROCEDURES, BUT PROBLEM IS NOT NEW. FOLLOWING 1970 RULES CHANGES INTRODUCING "INTERESTED PARTY" PROCEDURES, THERE HAS BEEN "SERIES OF TENDENCIES" TO REACH ALL DECISIONS BY MAJORITY VOTE. THERE WAS EVEN AN INITIATIVE TO PREPARE DOCUMENT PROVIDING FOR THIS, TO BE APPROVED AT MEETING OF GENERAL SECRETARIES OF PARTIES. IN RESPONSE, EACH COUNTRY HAS PUT FORWARD ITS IDEAS, AND THESE HAVE BEEN DISCUSSED AMONG PARTY SECRETARIES. BUT SINCE NO AGREEMENT HAS BEEN REACHED, GENERAL SECRETARIES HAVE NOT MET.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BUCHAR 04516 01 OF 02 291134Z

- 4. THUS, TWO "PARALLEL POSITIONS" CONTINUE TO EXIST, ANDREI SAID. DURING USSR 50TH ANNIVERSARY CELEBRATIONS IN 1973 OR 1974, BREZHNEV HAD SAID RELATIONS BETWEEN SOVIET UNION REPUBLICS ARE PROTOTYPE FOR RELATIONS BETWEEN SOCIALIST STATES. ROMANIAN VIEW SINCE AT LEAST 1969 CONGRESS IS THAT RELATIONS BETWEEN SOCIALIST STATES WILL BE BASED ON SOVEREIGNTY AND INDEPENDENCE FOR VERY LONG PERIOD TO COME. ISSUES CONNECTED WITH INTEGRATION ARE NEITHER NEW NOR PECULIAR TO THIS COMECON SESSION, AND "BALKAN NEWS AGENCY" REPORT (I.E. TANJUG SOURCE FOR LE MONDE JUNE 16 ARTICLE) IS MERELY SPECTACULAR TREATMENT OF FAMILIAR PROBLEM.
- 5. PREVIOUSLY, ON JUNE 26 SCINTEIA FOREIGN EDITOR CAPLESCU HAD TAKEN SAME LINE AT ROMANIAN DINNER FOR VEST THAT MOSCOW ROMANIAN EMBASSY PRESS SECRETARY TOOK WITH REUTERS CORRESPONDENT ROBERT EVANS (AS HE REPORTED SAME DAY): CHANGES IN VOTING RULES ARE NOT "FOR THIS YEAR, AT THIS MEETING HOSTED IN BUCHAREST," ALTHOUGH IT IS HARD TO TELL WHAT MIGHT HAPPEN AT NEXT YEAR'S 30TH ANNIVERSARY SUMMIT IN MOSCOW.

6. MEANWHILE, ROMANIANS HAVE GIVEN US-ROMANIAN ECONOMIC COUNCIL MEETING EVEN MORE EQUAL TREATMENT WITH EASTERN CONFAB THAN THEY GAVE JOI F COMMISSIOM MEETING IN 1976, WHEN ELLIOT RICHARDSON HAD SCINTEIA BACK PAGE ALMOST TO HIMSELF DATING WARSAW PACT SUMMIT.(

CEAUSESCU'S JUNE 27 MEETING WITH COUNCIL PARTICIPANTS
AND VEST SHARED JUNE 28 SCINTEIA FRONWXPAGE WITH
COMECON OPENING. ALTHOUGH ATMOSPHERE CHARACTERIZATION
-- 2?COMRADELY ATMOSPHERE, WARM FRIENDSHIP AND CORDIALITY"
-- FOR HIS RECEPTION OF COMECON HEADS OF STATE TOPS US
RECEPTION -- "WARM CORDIALITY," -- HIS MEETING WITH
FRATERNAL GUESTS, ALSO CAME A DAY LATER, ON JUNE 28
CONFIDENTIAL

# CONFIDENTIAL

PAGE 04 BUCHAR 04516 01 OF 02 291134Z

REPORTED JUNE 29, AND TOASTS FOR DINNER THAT NIGHT HAVE NOT BEEN PRINTED.

7. AT AMBASSADOR'S JUNE 27 LUNCHEON FOR VEST, MFA MINISTER-STATE SECRETARY RADULESCU (MFA NO. 2) REPEATED LINE THAT CHANGES ARE NOT FOR THIS YEAR, AT THIS MEETING, BUT ADDED THERE ARE OTHER SERIOUS ISSUES UNDER DISCUSSION, SUCH AS EC-CMEA ARRANGEMENTS, AND THEN YKNOTED WITH SATISFACTION THAT GIEREK HAD PUBLICLY DENIED THE NEED FOR RULES CHANGES IN COMECON, IN KADAR'S PRESENCE, IN WARSAW (REF B). ON POINT OF DETAIL, RADULESCU SAID IT IS NOT POSSIBLE AT PRESENT FOR COMECON MEMBER TO DECLARE "INTEREST" IN SPECIFIC PROJECT AND THEN BLOCK FURTHER IMPLEMENTATION BY REFUSING TO LPRTICIPATE (SEE REF C). IN ANY EVENT,

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BUCHAR 04516 02 OF 02 291135Z ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 INR-10 L-03 ACDA-12 PA-01 SS-15 SP-02 TRSE-00 EB-08 COME-00 FRB-03 /072 W

-----088092 291226Z/43

O R 291006Z JUN 78 ZFF RUEHC RUFHNA

FM AMEMBASSY BUCHAREST

TO SECSTATE WASH DC IMMEDIATE 0328

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMCONSUL MUNICH

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY BRUSSELS

USMISSION USNATO IMMEDIATE

AMEMBASSY SOFIA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

#### CONFIDENTIAL SECTION 2 OF 2 BUCHAREST 4516

RADULESCU CONCLUDED FIRMLY, QUESTION OF VOTING
RULES CHANGES "IS NOT POSED" AT THIS MEETING. YUGOSLAVE
CORRESPONDENT ZFO HAD BROKEN STORY PRINTED IN LE MONDE
IS KNOWN TO ROMANIANS AS ARTFUL DODGER AMONG THE FACTS.
8. FINALLY, FRG ECON COUNSELOR TOLD HIS US COUNTERPART
JUNE 25 HIS GOVERNMENT UNDERSTANDS ONE OF MAIN POINTS
AT ISSUE IN CMEA SUMMIT WILL BE EC-CMEA RELATIONS,
GIVEN ROMANIAN PERSISTENCE IN AVOIDING ANY EC-CMEA AGREEMENT
WHICH WOULD INHIBIT OR PROHIBIT INDIVIDUAL CMEA MEMBER
STATE AGREEMENTS WITH EC ALONG LINES OF THOSE ROMANIA
CONFIDENTIAL

# CONFIDENTIAL

### PAGE 02 BUCHAR 04516 02 OF 02 291135Z

HAS ALREADY SIGNED FOR TEXTILES AND STEEL AND PLANS TO SIGN FOR OTHER SECTORS. GERMANS HAVE HEARD THAT YUGOSLAV PRESS REPORT WAS INSPIRED BY GOR AND PRESUMABLY DESIGNED TO STIFFEN BACKBONES OF OTHER CMEA MEMBERS AND CREATE SMOKESCREEN COVERING TRULY CRUCIAL ISSUES SUCH AS EC-CMEA ARRANGEMENTS.

9. SUMMARY. WHATEVER SOVIET-ROMANIAN-HUNGARIAN TERRITORIAL ANGLE MAY EXIST (REF C), ABOVE EVIDENCE PLAUSIBLY SUGGESTS THAT PUBLIC FLAREUP OVER VOTING PROCEDURES MAY INDEED HAVE BENEFITTED FROM GOR INSPIRATION, AND THAT GOR PROBABLY DID HAVE OTHER, BIGGER FISH TO FRY: FREEDOM OF MANEUVER IN DEALING WITH EC IS MAJOR POLICY GOAL FOR ROMANIANS AT A TIME OF HARD SQUEEZE IN HARD CURRENCY TRADE. IF PURPOSE WAS TO STIFFEN BACKS OF SMALLER PARTNERS LIKE GIEREK AND KADAR, GIEREK'S JUNE 23 STATEMENT PRESUMABLY ALSO GIVES THEM GROUNDS FOR SOME SATISFACTION.

	Sheryr F. Walter	Deciassified/Neteased	05 Department of State	LO Systematic Neview	20 Mai 2014
AGGREY					
CONFIDENT	ΓIAL				
NNN					

# Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: VOTING, REPORTS, SUMMIT MEETINGS

Control Number: n/a Copy: SINGLE Draft Date: 29 jun 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BUCHAR04516
Document Source: CORE

**Document Unique ID: 00** Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A

**Expiration:** Film Number: D780269-0173 Format: TEL

From: BUCHAREST USEEC Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t1978069/aaaaahex.tel Line Count: 225

Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM

Message ID: a6c4e390-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 5
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 USNATO 6446, 78 WARSAW 5425, 78 BUCHAREST 4352

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 27 apr 2005 Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a

Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 2467890 Secure: OPEN Status: NATIVE

Subject: THE VOTING CHANGE ISSUE AT THE COMECON SUMMIT IN BUCHAREST: INTERIM REPORT

TAGS: ETRD, ECIN, EEWT, RO, XH, COMECON

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/a6c4e390-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014